Price Responsiveness of the Deregulated Electricity Market in Singapore

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Market reforms in the electricity industry

- Drivers for the reform
 - Perceived failure of cost-of-service regulation
 - New economically viable generation technology in a small scale
- Expectation from the reform
 - Lower prices
 - More choices
 - Reliable services
 - Advancement of technology
 - Timely investment
- The likely gains may not be as great as the proponents have previously argued

Efficiency in the electricity market

- Production Efficiency
 - The right amount of goods using the right mix of inputs, so as to minimize costs of production
- Consumption Efficiency
 - The right amount of budget on the different goods available, so as to maximize utility
- Allocation Efficiency
 - The right goods go to the right consumer
- There could be efficiency gains from deregulation
 - Singapore started electricity deregulation in 1995
 - Does a move from regulated tariffs to unregulated prices increase consumption efficiency?

Deregulation of the electricity industry in Singapore

- Separation of the industry by ownership
 - Introducing competition into the sectors
 - Generation
 - Wholesale and retail electricity market
 - Retaining monopoly structure
 - Transmission & Distribution
 - Market support services
 - For metering, consumer transfers between retailers, sale of electricity to non-contestable consumers, provision of other services
 - Geared to facilitate competition in the electricity retail market
- New independent system operator and market operator
 - Separation of the system and market operations

New Electricity Market of Singapore (NEMS)

- Singapore Electricity Pool (SEP)
 - A day-ahead market
 - From 1998 to June 2001
 - There was a sole purchaser (Power Supply Ltd)
 - From July 2001 to December 2002
 - Introduction of contestable customers whose power requirement is greater than 2 MW
- NEMS starts on January 01, 2003
 - A mandatory pool
 - A spot market for electricity and reserves operated by the EMC (market operator)

Market structure of the NEMS

- Energy Market Company (EMC): Market operator
- Horizontal link among Generations-Wholesale market-Retailers-Consumers
- Wholesale market
 - Consists of electricity spot market and spinning reserve market
 - Generators provide electricity and reserved capacity to Wholesale market
 - Retailers purchase electricity from the electricity spot market while they
 provide interruptible loads to the spinning reserve market
 - Consumers get electricity via retailers
- Retailers could get electricity directly from generation companies via bilateral contracts
- MSSL supports retailers, consumers, and spinning reserve market

Players in the NEMS

- Energy Market Authority (EMA): Industry regulator
- Energy Market Company (EMC): Wholesale market operator
- SP PowerAssets and SP PowerGrid: Owner and operator of T&D
- Market Support Services Licensee: SP Services
- 7 Generators (5 in operation): 3 largest generators have about 90% of the total installed generation capacity
- 6 Retailers (5 in operation)
- Consumers: contestable and non-contestable based on their average electricity consumption

Contestable consumers

- Contestable consumers could purchase electricity
 - From the retailers
 - From the wholesale market via the Market Support Services Licensee (MSSL)
 - By trading directly in the market
- Progress in liberalization of the electricity retail market
 - About 250 large consumers have become contestable since July 2001
 - Covers 40% of the total electricity demand
 - From June 2003, another 5,000 non-domestic consumers have become contestable in batches
 - As of December 21, 2003, another 5,000 consumers have became contestable (average monthly electricity consumption > 10MWh)
 - Covers 75% of the total electricity demand

Vesting contracts

- Vesting contracts are implemented from January 2004
 - A contractual obligation of the generation companies to produce a specified quantity of electricity
 - 65% of total demand are vested (price-capped)
 - Non-contestable consumers are fully covered by vesting contracts (30%)
 - 35% of the vested quantity will be used to meet contestable demand
 - The price for the remaining 35% is determined by competition in the wholesale market
 - The vested quantity constitutes 30% of the installed generation capacity
 - The amount vested will gradually diminish and be abolished

Power generation and electricity consumption

- Power generation capacity
 - Authorized capacity: 11,490 MW
 - Installed capacity: 8,919 MW (June 2003)
 - Peak demand
 - 5,139 MW
 - Peak Reserve Ratio > 40% (5,139/8,919)
- Total electricity sales in 2002
 - 31,089.3 GWh (4.8% increase over 2001)
- Electricity consumption profile
 - Little seasonal variation
 - Substantial variation from weekdays to Saturdays and Sundays
 - Load profile over a day is very static
 - Consumption grows at a higher rate

Consumption efficiency

- A price that varies throughout the day would persuade the consumer to delay or reduce consumption when the good is expensive
- A tariff that changes only once every few months does not encourage the consumer to cut back on electricity use during peak hours when it is the priced highest
 - Higher price elasticity of electricity demand for contestable consumers than that for non-contestable consumers
- The NEMS would yield greater consumption efficiency

Data

- Contestable consumers (CC)
 - Half-hourly price and quantity data for contestable consumers
 - From July 01, 2001 to October 31, 2002 (Singapore Electricity Pool)
 - From January 01, 2003 to February 09, 2004 (NEMS)
- Non-contestable consumers
 - Quantity data for non-contestable consumers (NCC)
 - derived by subtracting that of contestable customers from the total demand
 - Price data for the NCC: tariff rates

Two-Stage-Least-Squares Regression

• A log-linear model

 $Log(Q) = A_1 \log(P_x) + A_2 \log(Q(-1)) + A_3 \log(Q(-2)) + A_4t + C + \varepsilon$, where Q is the average quantity demanded, P_x is the electricity price C is the constant term, t is the trend variable, and ε is the error term

• Seasonal Autoregressive (SAR) Errors

 $(1 - \rho_1 L - \rho_2 L^2)(1 - \varphi L^4)e_t = u_t,$

where *L* is the lag operator, ρ and ϕ are the autoregressive and seasonal autoregressive coefficients, and *u* is the error term

Regression results (SEP)

Contestable consumers

 $\log(Q) = -0.0009 \log(P_x) + 1.125 \log(Q(-1)) - 0.142 \log(Q(-2)) + 0.02 \log(Q(-336)))$ (-6.16)*** (57.46)*** (-7.19)*** (18.02)***

• Non-contestable consumers

 $log(Q) = +0.00019 log(P_x) + 0.51 log(Q(-1)) + 0.44 log(Q(-2)) - 0.38$ (0.84) (43.57)*** (39.05)*** (-19.02)***

Regression results (NEMS)

Contestable consumers

 $\log(Q) = -0.0016\log(P_x) + 0.6334\log(Q(-1)) - 0.3625\log(Q(-2)) - 0.0021\log(Q(-336)))$ (-6.16)*** (57.46)*** (-7.19)*** (18.02)***

• Non-contestable consumers (Price)

 $\log(Q) = -0.0018 \log(P_x) + 0.697 \log(Q(-1)) + 0.211 \log(Q(-2)) + 0.033 \log(Q(-48)) + 0.0575 \log(Q(-336)))$ (-1.04) (28.07)*** (9.47)*** (9.57)*** (13.81)***

• Non-contestable consumers (Tariff)

 $\log(Q) = -0.09 \log(TAR) + 0.689 \log(Q(-1)) + 0.211 \log(Q(-2)) + 0.019 \log(Q(-48)) + 0.044 \log(Q(-336)))$ $(-8.71)^{***} \qquad (27.25)^{***} \qquad (9.36)^{***} \qquad (5.14)^{***} \qquad (10.29)^{***}$

Price responsiveness

- Contestable consumers
 - Inelastic (-0.0016): a little responsiveness
- Non contestable consumers
 - Demand appears not to depend on the price of electricity, but tariffs (-0.09)
- Implications of a little or no price-responsiveness
 - Price changes may not induce greater consumption changes
 - Savings from the reform would come mainly from the cost reductions in power production
 - The reform may not substantially reduce deadweight loss
 - However, moving from regulation to deregulation would improve the consumption efficiency

Price-Cost Markups

- Price data
 - Uniform Singapore Electricity Price (USEP)
 - January 01, 2003 June 25 2004
 - Short-Run Marginal Cost (SRMC) of Combined Cycle Gas
 Turbines (CCGP) the most efficiently configured power plant
 - Long-Run Marginal Cost (LRMC)
- (Price Marginal Cost)/ Price
 - Entire periods:
 - 1/01/03 12/31/03:
 - 1/01/04 6/25/04:

- SRMC (0.4150) LRMC (0.0915)
- SRMC (0.4467) LRMC (0.1250)
- SRMC (0.3455) LRMC (0.0185)

Final remarks

- Deregulation in Singapore electricity market
 - Steady and phase by phase with vesting contracts
- Efficiency gains
 - Deregulation would improve consumption efficiency by making non-contestable consumers more price-responsive
 - Whether the purported efficiency gains are realized is to be seen as the liberalization proceeds
- Future study
 - Examine whether the NEMS leads to marginal cost pricing, in other words whether it produces prices that are close to the marginal costs under least cost power dispatch