# Benchmarking as a Regulatory Management System

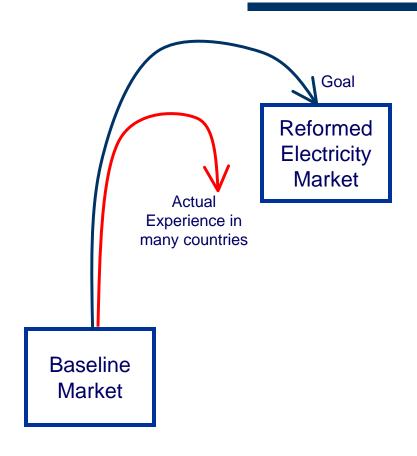
Shakeb Afsah and Mary Clark Webster Webster & Somes Presentation to the International Association of Energy Economists Prague, Czech Republic, 6 June 2003

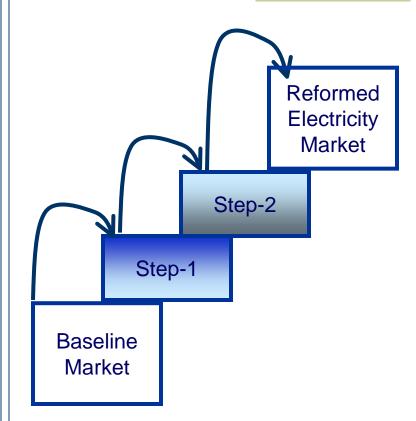


### Conceptual Approach

Revolutionary Approach

**Evolutionary Approach** 

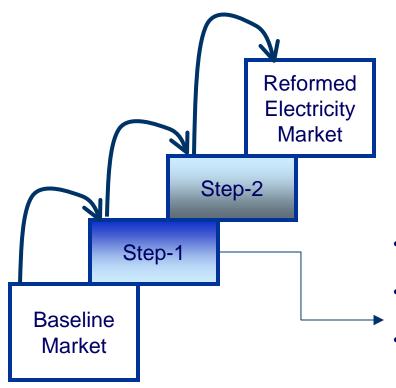






### Conceptual Framework

### Alternative Approach



- Get data in order and operationalise license management system
- Understand performance of companies through national and international benchmarking
- Build relationship with companies by providing them performance report regularly, motivate through information and recognition, and create readiness for tariff reform



### **Definition**

- Benchmarking is a system of comparative performance grading
- It is an Information-based approach for creating performance incentives
- Can empower regulators against politics of inefficiency
- Properly designed benchmarking program can create incentive for continual improvement like the competitive forces of efficient markets



### Benchmarking

- If: Regulation is imperfect and likely to remain so for long time
- Then: Benchmarking is able to give the Regulator the tools necessary to develop
  - Efficiency, fairness, reliability
  - Transparency; visibility of economic practices
  - Sustainable regulatory regime



## Regulatory management through benchmarking

- Organizes financial, legal and operational data within a unified framework and a single database
- Applies data for analyzing compliance with licenses, generating performance reports for companies and electricity sector, and estimating tariffs and conducting other market analysis



### Final Result

- Generate performance reports at unit, station, company and sector levels using a standardized format and on a regular basis
- Contributes to efficiency gains in regulated companies, thereby leading to
  - Availability of more power
  - •Sustainable regulatory regime
  - •Enhanced environment for investment

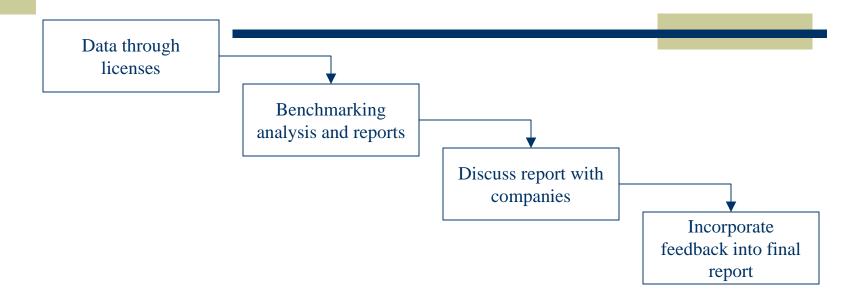


## **Key Tasks**

- Training (data organization, root cause analysis, report preparation, communication strategies)
- Provide computer tools and databases
- Institute processes and procedures that would ensure continuity of the program



## **Benchmarking Process**



- ❖ Phase 1: Produce annual benchmarking report
- ❖ Phase 2: Generate report on bi-annual basis
- ❖ Phase 3: Generate quarterly reports



## Financial Performance Indicators: Applies to Generation, Transmission and Distribution Companies

#### **Financial Performance**

- 1 Fixed Assets per Sent Energy
- 2 Inventory per sent energy (LE/Mwh)
- 3 Total assets per sent energy
- 4 Wages & salaries per sent energy
- 5 Total expenses per sent energy
- 6 Cost of fuel per sent energy
- 7 Total production cost per sent energy
- 8 Net Profit Margin
- 9 Profit Margin
- 10 Accounts receivable per sent energy
- 11 Coverge Ratio
- 12 Average sale price
- 13 Net profit per sent energy
- 14 Total Owners Equity to Assets (%)
- 15 Return on Equity (%)
- 16 Current Ratio (#)
- 17 Quick Ratio (#)
- 18 Return on Assets (%)
- 19 Debt to Total Asset Ratio (%)



## Performance Indicators: Generation Companies

#### **Operational/Technical Efficiency**

- 1 Forced outage rate for unit (%)
- 2 Forced outage rate for group of units (%)
- 3 Equivalent Forced outage rate for unit (%)
- 4 Equivalent Forced outage rate for group of units (%)
- 5 Scheduled outage factor for unit (%)
- 6 Scheduled outage factor for group of units (%)
- Forced outage factor for unit (%)
- 8 Forced outage factor for group of units (%)
- 9 Equivalent Forced Outage Rate Demand (%)
- 10 Average Run Time (hr)
- 11 Gross Capacity Factor (%)
- 12 Net capacity factor (%)
- 13 Gross output factor (%)
- 14 Net output factor (%)
- 15 Service factor for unit (%)
- 16 Service factor for group of units (%)
- 17 Fuel Consumption Rate(Thermal Plants) (gm/kWh)
- 18 Water Consumption Rate (Hydro Plants) (m^3/kWh)
- **19** Quality (%)
- 20 Self Consumption (%)

#### **Power Availability**

- 1 Availability (%)
- 2 Availability factor for unit (%)
- 3 Availability factor for group of units (%)
- 4 Equivalent Availability factor for unit (%)
- 5 Equivalent Availability factor for group of units (%)

#### Reliability

- 1 Starting reliability (%)
- 2 Load Factor (%)
- 3 Capacity Factor (%)
- 4 Utilization Factor (%)



## Performance Indicators: Distribution Companies

#### **Operational/Technical Efficiency**

- 1 Distribution Losses Percentage (%)
- 2 Customer per Distribution Circuit (Cus/km)
- 3 System Average Interruption Frequency Index (SAIFI) ((No)/1000 Cus)
- 4 Customer Average Interruption Duration Index (CAIDI) (Min/1000 Cus.)
- 5 System Average Interruption Duration Index (SAIDI) (Min/1000 Cus)
- 6 Energy Sales per Circuits (MWh/km)



## Transmission Performance Indicators

#### **Operational/Technical Efficiency**

- 1 Transmission Losses (%)
- 2 Load/customer (MVA/Customer)
- 3 Load/Labor (MVA/Labor)
- 4 Transmission Labor Productivity (MWh/Labor)

#### Reliability

- 1 Capacity Factor (transmission) (%)
- 2 Load Factor (transmission) (%)

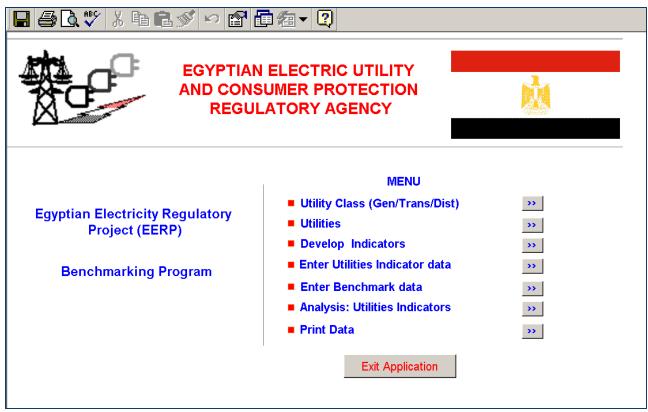


## Analysis of Performance

- 1. Explanation of indicator and its purpose
- 2. Comparative charts
- 3. Basic statistics
- 4. Narrative on performance
- 5. Financial implications analysis
- 6. Data quality issues
- 7. Root cause analysis
- 8. Identification of further information needs
- 9. Company's feedback
- 10. Identification of best practices
- 11. Discussion of future target and actions by company

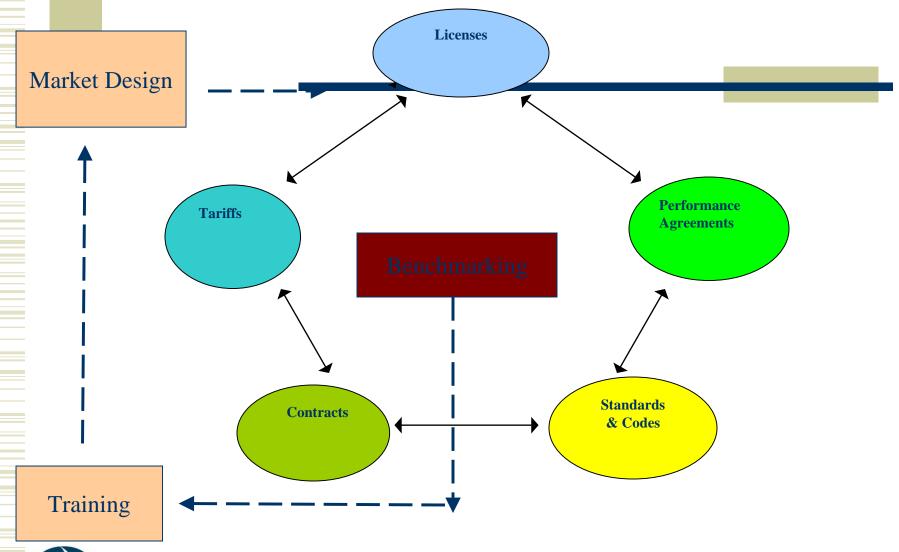


## Egyptian Electricity Sector: Regulatory Management System





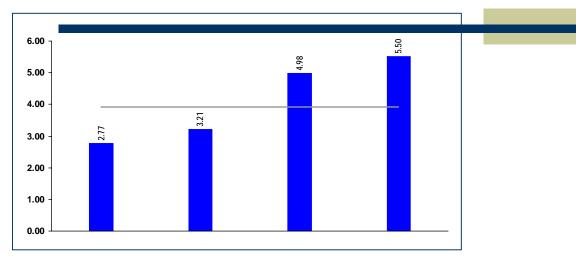
## REGULATORY MECHANISMS FOR OVERSIGHT OF GOVERNMENT-OWNED POWER SECTOR



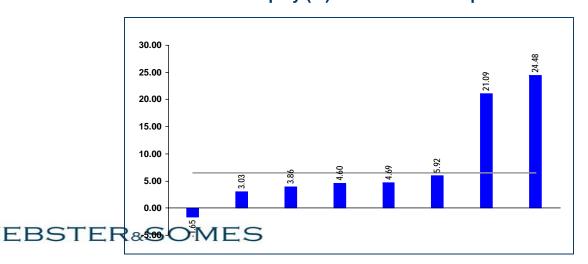
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## Comparative Analysis: Company Level

Return to Equity (%): Generation Companies

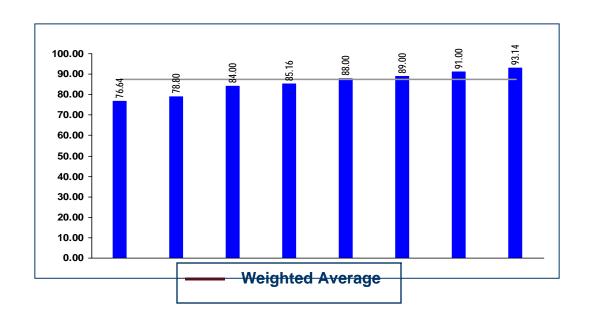


**Return to Equity (%): Distribution Companies** 



### Comparative Analysis at Station Level

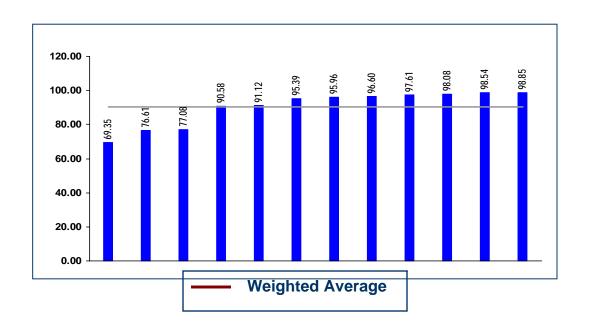
Availability (%): Stations in a Generation Company





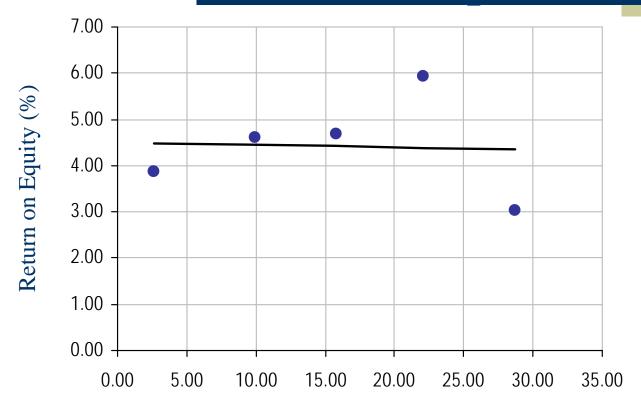
## Comparative Analysis at Unit Level

Availability (%): Units in a Generation Company





## Example of Operational Efficiency and Financial Performance Relationship



System Average Interruption Frequency Index (SAIFI) ((No)/1000 Cus)



## **Key Findings**

- Considerable variation in performance at company level
- Considerable variation in performance within a company
- Weak relationship between technical performance and financial indicators



## Copies available

• Information available on web site after June 30, 2003 <a href="www.webstersomes.com">www.webstersomes.com</a>

Thank you.

